MCMASTER UNIVERSITY

COURSE OUTLINE

SEP 701 / POLSCI 701: Theory and Practice of Policy Analysis
Fall Term, 2017-18

Seminar: Mondays, 10:30 – 13:20

Classroom: BSB 122

Instructor: Dr. Greig Mordue

Offices and Hours:

KTH 417

Office Hours: Monday 9:30 – 11:00, KTH 417

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AIMS & OBJECTIVES

The processes associated with developing, implementing, influencing and assessing public policy can be extraordinarily complex. Public officials and the people who guide them confront difficult challenges. Often, they are forced to balance competing interests or conflicting agendas. Much of the time, the information they require to solve a problem is less than complete, or even if enough information is available, they might not have sufficient authority to make the changes they consider necessary. Further, sometimes, the things they want to do are simply not possible: the technology does not exist, the numbers do not add up or there is a serious disconnect between the outcomes people say they want and the sacrifices they're prepared to make to get there.

In this course, an in-depth description of the public policy process will be provided. Students will develop an understanding of the process by reviewing and debating a series of current public policy issues and emerging trends. They will apply a series of techniques and exercises to develop and refine their capacity to identify societal problems or opportunities, develop options, assess those options and present them to decision makers.

The public policy process will be considered from various perspectives including, for example, politicians, officials or bureaucrats, national, provincial and local levels of government, political parties, interest groups and non-governmental organizations. Additionally, because government action or inaction can have an inescapable effect on the affairs of business, this course will also provide students with an opportunity to a) gain increased understanding of how various policies affect both the day-to-day and long term trajectories of business, and b) learn how they can join the discussion and influence the process. Ultimately, they will:

- Better understand the role that public policy plays in facilitating or hindering their work
- Realize the importance of their participation in the policy process
- Learn how to how to engage with government and other stakeholders, and
- Enhance their ability to play an effective role as professionals

FORMAT

The course will adopt a mixture of learning strategies including brief lectures, discussions, debates, exercises, presentations and individual projects. Following a brief introduction to the designated topic, students often will take the lead in discussing key issues. Students will have many opportunities to explain and defend their own work as well as gain and provide feedback. The instructor will help to inform and frame discussions to keep the class focused on important public policy concepts and approaches.

SPECIAL GUESTS

To broaden perspective and enhance understanding of specific issues, experienced and respected practitioners have also been invited to lecture and respond to students' questions. Guests will include people with knowledge of regulatory development and compliance, health care policy, economic development and investment attraction and trade policy. They bring a range of experience and perspective with experience at all levels of government in elected and non-elected capacities. They include former politicians, political staffers, consultants, Foreign Service Officers, and leaders of trade associations and private companies.

RULES & EXPECTATIONS

Class Attendance and Participation

Students are expected to attend class. A richer understanding of the material is possible by doing so. Students are expected to come to class having completed the required readings and any other items they consider relevant. They must be prepared to conduct meaningful discussions about them.

Written Work and Late Submissions

An important part of good public policy is the communication of the policy. Therefore, all written work will include consideration for grammar, clarity, and organization, as well as content and analysis. More details about the marking will be discussed in class.

Assignments must be submitted in class on the due date. Do not submit by email and do not slide it under the office door. Late assignments will be penalized five percent per day (weekends will count as one day).

Academic Integrity

Students are expected to exhibit honesty and use ethical behavior in all aspects of the learning process. Academic credentials are rooted in principles of honesty and academic integrity.

Academic dishonesty is to knowingly act or fail to act in a way that results or could result in unearned academic credit or advantage. This behavior can result in serious consequences, e.g. the grade of zero on an assignment, loss of credit with a notation on the transcript, and or suspension or expulsion from the university.

It is your responsibility to understand what constitutes academic dishonesty. The following illustrates two types:

- 1. Plagiarism, e.g. the submission of work that is not one's own for which other credit has been obtained
- 2. Copying or using unauthorized aids in tests and examinations

ACADEMIC ACCOMMODATION OF STUDENTS WITH DISABILITIES

Students who require academic accommodation must contact Student Accessibility Services (SAS) to make arrangements with a Program Coordinator. Academic accommodations must be arranged for each term of study. Student Accessibility Services can be contacted by phone 905-525-9140 ext. 28652 or e-mail sas@mcmaster.ca. For further information, consult McMaster University's Policy for Academic Accommodation of Students with Disabilities.

Avenue to Learn

In this course we will be using Avenue to Learn. Students should be aware that, when they access the electronic components of this course, private information such as first and last names, user names for the McMaster e-mail accounts, and program affiliation may become apparent to all other students in the same course. The available information is dependent on the technology used. Continuation in this course will be deemed consent to this disclosure. If you have any questions or concerns about such disclosure please discuss this with the course instructor.

Course Modification Statement

The instructor and university reserve the right to modify elements of the course during the term. The university may change the dates and deadlines for any or all courses in extreme circumstances. If either type of modification becomes necessary, reasonable notice and communication with the students will be given with explanation and the opportunity to comment on changes. It is the responsibility of the student to check his/her McMaster email and course websites weekly during the term and to note any changes.

EVALUATION

Assignments	Value	Week
		Due
Historical Review	20	4
Presentation of Historical Review	5	5 or 6
Briefing Note	20	9
Press Release	10	10
Presentation Documents (Presentation Script + Q&A)	20	11
Performance (of Presentation and response to questions)	10	11 or 12
Leadership	15	All
TOTAL	100	

Note: There will be checkpoints prior to submission / presentation of most components described in 'Evaluation' above.

SCHEDULE

The intention is to follow the course schedule as described below. However, at certain points it may make good sense to make modifications. Students will be notified accordingly.

Week-by-Week Outline & Required Readings

Students are expected to come to class having completed the readings, and be prepared to conduct meaningful discussions about them. Journal articles will **NOT** be stored on **Avenue to Learn** – you are responsible for searching and downloading them from the McMaster Library e-journal service.

Weekly Overview & Themes

Week	Overview & Theme
1	Introduction
	+
	An Example of Historical Review
2	Theories of the Policy Process (Part 1)
	All Read basic discussion of theories of public policy
	Petridou, E. (2014), Theories of the Policy Process: Contemporary Scholarship and
	Future Directions. Policy Studies Journal, 42: S12–S32. doi: 10.1111/psj.12054
	<u>Some</u> students will access the following papers which explain specific public policy theories. Note: Only the students assigned specific public policy theories need to make a detailed examination at these and only then, the one they are assigned.
	Sabatier, Paul A., and Hank Jenkins-Smith. 1988. "An Advocacy Coalition Framework Model of Policy Change and the Role of Policy Orientated Learning Therein." Policy Sciences 21: 129–68.
	Kiser, Larry, L., and Elinor Ostrom. 1982. "The Three Worlds of Action: A
	Metatheoretical Synthesis of Institutional Approaches." In Strategies of Political
	Inquiry, ed. Elinor Ostrom. Beverly Hills, CA: Sage, 179–222.
	Schneider, Anne, and Helen Ingram. 1993. Social Construction of Target Populations: Implications for Politics and Policy." American Political Science Review 87 (2): 334–47.

3 Theories of the Policy Process (Part 2)

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Public Policy Theories

+

Understanding the Policy Making Process

Policy Process

As per Week 2, some students will access the following papers which explain specific public policy theories.

Note: Only the students assigned specific public policy theories need to make a detailed examination at these ... and only then, the one they are assigned.

Baumgartner, Frank R., and Bryan D. Jones. 1991. "Agenda Dynamics and Policy Subsystems." Journal of Politics 53: 1044–74.

Berry, Frances Stokes, and William D. Berry. 2007. "Innovation and Diffusion Models in Policy Research." In Theories of the Policy Process, ed. Paul A. Sabatier. Boulder, CO: Westview Press, 223–60.

Kingdon, John W. 1984. Agendas, Alternatives, and Public Policies. Boston: Little and Brown.

2) Lincoln Style Debate

Readings are:

Rampersad, G. C. (2015). Managing Innovation Clusters: A Network Approach. Journal of Management and Strategy, 6(3), 9.

Porter, M. E. (1998). The Adam Smith Address: Location, clusters, and the "new" microeconomics of competition. Business Economics, 33(1), 7-13.

Martin R., Sunley P. (2003) Deconstructing Clusters: Chaotic Concept or Policy Panacea? Journal of Economic Geography, 3 (1), pp. 5-35.

3) The Legislative Process

4 Words Matter: Writing a Briefing Note (Part 1)

Developing a Briefing Note: Options for Reducing GHG Emissions in Autos

Readings are:

https://news.ontario.ca/opo/en/2016/06/ontario-releases-new-climate-change-action-plan.html

http://www.applications.ene.gov.on.ca/ccap/products/CCAP_ENGLISH.pdf

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	http://tvo.org/article/current-affairs/the-next-ontario/what-glen-murray-gets-wrong-about-ontario-car-makers
	http://www.corporateknights.com/channels/transportation/ontario-destined-become-relic-auto-industry-14393680/
5	Monda Matter, Whiting a Driefing Nate (Dart 2)
5	Words Matter: Writing a Briefing Note (Part 2)
6	Selling your Policy
	Formulating a press release
	Familiarize yourself with press releases. Go to:
	http://www.newswire.ca/news-releases/news-releases-list/
	(<i>Note</i> : Use the search tools to look at ones from government)
7	Regulation and Accountability – the Government Hand-Off (Guest Speaker: Barbara Sullivan)
	Readings are:
	Why is Health Care Regulation so Compley?
	Why is Health Care Regulation so Complex? http://www.ncbi.nlm.nih.gov/pmc/articles/PMC2730786/
	HPRAC Annual Report (for review)
	http://hprac.org/en/resourcesGeneral/HPRAC Annual Report 2013-2014 EN.pdf
	Example: Regulation of Titles in the Profession of Psychology
	http://hprac.org/en/reports/resources/PsychENG_ReportFINAL.pdf
8	Dissecting the Briefing Note
	Students present draft briefing notes and receive feedback based on the eight point checklist
9	Building Coalitions
	+ Govt and Industry Relations
	(Guest Speaker: Matthew Wilson)
	Readings are:
	Scott Thurlow (2010) Some Observations on the State of Lobbying in Canada.
	Available at: http://www.rovparl.ca/23/2/22p2_10o_Thurlow.pdf
	http://www.revparl.ca/33/2/33n2_10e_Thurlow.pdf

R. Paul Wilson (2015). Research Note: A Profile of Ministerial Policy Staff in the Government of Canada. Canadian Journal of Political Science, 48, pp 455-471. doi:10.1017/S0008423915000293.

Peruse Lobbyists Registration Annual Report. Available at: https://lobbycanada.gc.ca/eic/site/012.nsf/vwapj/OCL-AR15-16.pdf/%24FILE/OCL-AR15-16.pdf

10 Investment Attraction in Canada

(Guest speaker: John Tennant)

Readings are:

From Academic Journals

John Constantelos (2014). Vetoes and Venues: Economic Crisis and the Roads to Recovery in Michigan and Ontario. Canadian Journal of Political Science, 47, pp 827-853. doi:10.1017/S0008423914001073.

Reese, L.A. and Rosenfeld, R.A. (2004) Local Economic Development in the United States and Canada: Institutionalizing Policy Approaches. The American Review of Public Administration September 2004 34: 277-292, doi:10.1177/0275074004264293

From Grey Literature

Competitive Alternatives 2016. Please look around the website below. It provides an interesting snapshot of regional economic competitiveness. It can be found at: https://www.competitivealternatives.com/

Similarly, AT Kearney has the A.T. Kearney Foreign Direct Investment Confidence Index 2016 –FDI on the Rebound. Here's the link:

https://www.atkearney.com/documents/10192/8064626/2016+A.T.+Kearney+Foreign+Direct+Investment+Confidence+Index%E2%80%93FDI+on+the+Rebound.pdf/e61ec054-3923-4f96-b46c-d4b4227e7606

From Ivey Business School's Future of Manufacturing series, available at: http://www.ivey.uwo.ca/cmsmedia/2717746/fom2-chapt3-v04f.pdf

11 Final Presentations

Students present statements and be prepared to question/challenge presenters

12 Final Presentations

Students present statements and be prepared to question/challenge presenters